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South Africa's National Plan of Action for the Conservation and Management of Sharks 2012

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agriculture,
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Department:
Agriculture, Forestry and Fisheries
REPUBLIC OF SOUTH AFRICA

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SOUTH AFRICA

NATIONAL PLAN OF ACTION for the Conservation and Management of Sharks (NPOA-Sharks)

1 EXECUTIVE SUMMARY

The global increase of shark catches raises concern about the sustainability of these resources. Sharks share live history characteristics that make them susceptible to overexploitation. Not only are sharks often caught as by-catch in fisheries that are managed for species that can sustain a higher fishing pressure, sharks form a large part of the unwanted by-catch that is discarded at sea, much of which is unrecorded and unregulated, which complicates the management of these resources. Taking cognisance of these concerns, the FAO committee on Fisheries held a number of expert meetings in 1998 and developed an International Plan of Action for Conservation and Management of Sharks (IPOA sharks). The guideline is to promote the conservation and management of sharks and their long term sustainable use, and is based on principles of the Code of Conduct for Responsible Fisheries, to which South Africa is a signatory. To achieve this goal the IPOA-Sharks recommended that member states of the FAO should develop a voluntary National Plan of Action for the Conservation and Management of Sharks (NPOA-Sharks). South Africa has one of the most diverse shark faunas in the world and many species are caught in appreciable quantities in directed and non-directed shark fisheries. South Africa has well developed fisheries management systems for most of its fisheries and many challenges with regard to the sustainable management and conservation of sharks have already been identified and addressed in individual fisheries policies and management measures. The South African National Plan of Action for sharks (NPOA-Sharks) provides information on the status of chondrichthyans in South Africa and examines structure, mechanisms and regulatory framework related to research, management, monitoring, and enforcement associated with shark fishing and trade of shark product in the South African context. This information is then used to identify, group and prioritize issues particular to the South African chondrichthyan resources that require intervention in the form of specific actions with associated responsibilities and time frames. Once adopted, this voluntary guideline will provide a mechanism for identifying and resolving the outstanding issues around management and conservation of sharks to ensure their optimal, long-term, sustainable use for the benefit of all South Africans.

52 **2 ACRONYMS**

53

54	CCAMLR:	Commission for the Conservation of Antarctic Marine Living Resources
55	CCSBT:	Commission for the Conservation of Southern Bluefin Tuna
56	COFI:	FAO Committee on Fisheries
57	DAFF:	Department of Agriculture, Forestry and Fisheries
58	EAF WG:	Ecosystem Approach to Fisheries Working Group
59	EEZ:	Exclusive Economic Zone
60	FAO:	Food and Agriculture Organisation
61	ICCAT:	International Commission for the Conservation of Atlantic Tunas
62	IOTC:	Indian Ocean Tuna Commission
63	IPOA-Sharks:	International Plan of Action for the Conservation and Management of Sharks
64	IUU Fishing:	Illegal, Unregulated and Unreported Fishing
65	MCS:	Monitoring, Compliance and Surveillance
66	MLRA	Marine Living Resources Act
67	MLRF:	Marine Living Resources Fund
68	MRM:	Marine Resources Management
69	MSC:	Marine Stewardship Council
70	NPOA-Sharks:	National Plan of Action for Sharks
71	PEI:	Prince Edward Islands
72	RR:	Resources Research
73	SABS:	South African Bureau of Standards
74	SAR:	Shark Assessment Report
75	TAC:	Total Allowable Catch
76	TAE:	Total Allowable Effort
77	VMS:	Vessel Monitoring System

78

79

80 **3 GLOSSARY**

81

82 **ABUNDANCE:** Degree of plentifulness. The total number of fish in a population or a stock.

83 **BIODIVERSITY:** the variability among living organisms from all sources including, inter alia, terrestrial,
84 marine and other aquatic ecosystems and the ecological complexes of which they are part; this includes
85 diversity within species, between species and of ecosystems. [Convention on Biological Diversity].

86 **BIOMASS:** or standing stock. The total weight of a group or stock of living organisms, or of some defined
87 fraction of it, in an area at a particular time.

88 **BY-CATCH:** Part of a catch of a fishing unit taken incidentally in addition to the target species towards
89 which fishing effort is directed. Catch may be retained or returned to the ocean as discards, usually dead
90 or dying.

91 **CATCH:** The total number (or weight) of fish caught by fishing operations. Catch should include all fish
92 killed by the act of fishing, not just those landed.

93 **COLLAPSE:** Reduction of a stock abundance by fishing and / or other causes to levels at which the
94 production is negligible compared to historical levels.

95 **CONSERVATION:** Of natural resources. The protection, improvement, and use of natural resources
96 according to principles that will assure their highest economic or social benefits for man and his
97 environment now and into the future.

98 **DEMERSAL:** Living in close relation with the bottom and depending on it. Example: Cods, Groupers and
99 lobsters are demersal resources. The term "demersal fish" usually refers to the living mode of the adult.

100 **DIRECTED FISHERY:** Fishing that is directed at a certain species or group of species. This applies to both
101 sport fishing and commercial fishing.

102 **DISCARD:** To release or return fish to the sea, dead or alive, whether or not such fish are brought fully on
103 board a fishing vessel.

104 **ECOTOURISM:** Travel undertaken to witness the unique natural or ecological quality of particular sites or
105 regions, including the provision of services to facilitate such travel.

106 **FINNING:** The practice of removing fins and discarding the carcass, usually pertaining to sharks.

107 **FISHING EFFORT:** Measure of the amount of fishing.

108 **HABITAT:** means any area which contains suitable living conditions for a species.

109 **HIGHLY MIGRATORY SPECIES OR STOCKS:** Marine species whose life cycle includes lengthy
110 migrations, usually through the EEZ of two or more countries as well as into international waters.

- 111 JOINT PRODUCT: Term used to describe the utilisation of by-catch species.
- 112 LONGLINE: A fishing gear in which short lines carrying hooks are attached to a longer main line at regular
113 intervals. Longlines are either laid on the bottom or suspended horizontally at a predetermined depth with
114 the help of surface floats.
- 115 MANAGMENT: The art of taking measures affecting a resource and its exploitation with a view to achieving
116 certain objectives, such as the maximization of the production of that resource. Management includes, for
117 example, fishery regulations such as catch quotas or closed seasons.
- 118 MIGRATION: Systematic (as opposed to random) movement of individuals of a stock from one place to
119 another, often related to season. A knowledge of the migration patterns helps in targeting high
120 concentrations of fish and managing shared stocks.
- 121 MIGRATORY SPECIES: Species that move over national boundaries, and hence require international
122 cooperation to enable their management.
- 123 NON-CONSUMPTIVE USE: Refers to cases where one person's enjoyment does not prevent others from
124 enjoying the same resource. For example, the viewing of marine mammals or other wildlife does not
125 prevent another from enjoying the same resources.
- 126 OPTIMAL: Most favourable or desirable.
- 127 PELAGIC: Sharks that frequents surface waters or occur in the water column, not associated with the
128 bottom but may make diurnal migrations between the surface and the ocean floor.
- 129 PRECAUTIONARY APPROACH: The precautionary principle is that lack of full scientific certainty should
130 not be used as a reason for postponing a measure to prevent degradation of the environment where there
131 are threats of serious or irreversible environmental damage.
- 132 REQUIEM SHARKS: Any shark of the family Carcharhinidae, predominantly grey in appearance, live-
133 bearing and migratory.
- 134 SHARKS: For the purpose of this document the term "sharks" is used to describe all chondrichthyans
135 (sharks, skates, chimeras and rays).
- 136 STAKEHOLDER: An actor having a stake or interest in a physical resource, ecosystem service, institution,
137 or social system, or someone who is or may be affected by a public policy.
- 138 STOCK: Fish stocks are subpopulations of a particular species of fish, for which intrinsic parameters
139 (growth, recruitment, mortality and fishing mortality) are the only significant factors in determining
140 population dynamics, while extrinsic factors (immigration and emigration) are considered to be insignificant.
- 141

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208 **5 INTRODUCTION**
209

210 There is international concern over the global increase of shark catches. Sharks are particularly vulnerable
211 to overexploitation due to closed stock-recruitment relationships, low biological productivity, and complex
212 spatial structures. Sharks are often caught as by-catch in fisheries that are managed for species that can
213 sustain a higher fishing pressure and sharks form part of the unwanted by-catch that is discarded at sea,
214 much of which is unrecorded and unregulated. Fishing is therefore regarded as the single largest threat to
215 shark populations. Noting these concerns, the FAO Committee on Fisheries (COFI) developed in 1998 an
216 International Plan of Action for the Conservation and Management of Sharks (IPOA-Sharks) within the
217 framework of the Code of Conduct for Responsible Fisheries to which South Africa is a signatory. The
218 IPOA-sharks is a voluntary instrument which encourages states to conduct a Shark Assessment Report
219 (SAR) and adopt a National Plan of Action for Sharks (NPOA- sharks) if their vessels conduct shark-
220 directed fishing or if their vessels regularly catch sharks in non-directed fisheries. The objective of the
221 IPOA-Sharks is to ensure the conservation and management of sharks and their long-term sustainable use,
222 with the following specific aims:

- 223
- 224 i. Ensure that shark catches from directed and non-directed fisheries are sustainable;
- 225 ii. Assess threats to shark populations, determine and protect critical habitats and implement
- 226 harvesting strategies consistent with the principles of biological sustainability and rational long-term
- 227 economic use;
- 228 iii. Identify and provide special attention, in particular to vulnerable or threatened shark stocks;
- 229 iv. Improve and develop frameworks for establishing and coordinating effective consultation involving
- 230 all stakeholders in research, management and educational initiatives within and between States;
- 231 v. Minimize unutilized incidental catches of sharks;
- 232 vi. Contribute to the protection of biodiversity and ecosystem structure and function;
- 233 vii. Minimize waste and discards from shark catches in accordance with article 7.2.2.(g) of the Code of
- 234 Conduct for Responsible Fisheries (for example, requiring the retention of sharks from which fins
- 235 are removed);
- 236 viii. Encourage full use of dead sharks;
- 237 ix. Facilitate improved species-specific catch and landings data and monitoring of shark catches;
- 238 x. Facilitate the identification and reporting of species-specific biological and trade data.

239

240 The IPOA-Sharks requires each state to develop, implement and monitor its NPOA-Sharks. These plans
241 were required to be submitted to COFI in 2001 and a progress report on implementation is required every
242 two years.

243

244 South Africa has a responsibility to develop a SAR and to adopt a NPOA-Sharks as good practice and
245 consistent with its role as a signatory to the FAO Code of Conduct for Responsible Fisheries, it is Member
246 Party of the International Commission for the Conservation of Atlantic Tunas (ICCAT), the Commission for
247 the Conservation of Antarctic Marine Living Resources (CCAMLR), a Co-operating Non-Contracting Party
248 of the Indian Ocean Tuna Commission (IOTC) and the Commission for the Conservation of Southern
249 Bluefin Tunas (CCSBT). Moreover, South Africa has one of the most diverse faunas of cartilaginous fishes
250 (Class Chondrichthyes) in the world, accounting for 181 species (15% of the world's shark species)
251 (Appendix 1, Species Summary) of which 27.1% are endemic to Southern Africa (Appendix 1, Species
252 Summary). Most species are poorly understood and constitute stocks of relatively low biomass (Appendix

253 1, Species Summary) However, a number of species are caught in appreciable quantities in directed and
254 non-directed shark fisheries. Directed fisheries for sharks include the demersal shark longline, St Joseph
255 (Elephantfish) net fishery, the traditional linefish fishery, recreational linefishery, and the Kwazulu Natal
256 Bather Protection Programme (Table 1, section 7). Important non-directed fisheries for retained shark
257 include the tuna/swordfish longline fishery, and inshore/ offshore trawl.

258
259 The South African National Plan of Action for sharks (NPOA-Sharks) provides information on the status of
260 chondrichthyans in South Africa as well as on structure, mechanisms and regulatory framework related to
261 research, management, monitoring, and enforcement associated with shark fishing and trade of shark
262 product in the South African context. This information is contained in section 7 and provides the baseline
263 for South Africa as required by the IPOA-Sharks in terms of a Shark Assessment Report.

264
265 This information is then used to identify, group and prioritize issues particular to the South African
266 chondrichthyan resources that require intervention in the form of specific actions with associated
267 responsibilities and time frames in order to attain the goals set out in the vision statement:

268 **6 VISION**

269

270 *"The effective conservation and management of sharks that occur in the South African EEZ to ensure their*
271 *optimal, long-term, sustainable use for the benefit of all South Africans, including both present and future*
272 *generations."*

273

274 The NPOA-Sharks recognizes the need to determine and implement harvesting strategies consistent with
275 the principles of biological sustainability, attained through scientifically based management, and consistent
276 with a Precautionary Approach*. Furthermore, it strives to identify and direct attention, in particular, to
277 vulnerable or threatened shark stocks, minimize unutilized incidental capture of sharks and contribute to the
278 protection of biodiversity and ecosystem structure and function.

279

280 The NPOA-Sharks recognizes the potential of non-consumptive use of sharks through ecotourism
281 activities. These aspects of use need to be explored so as to find an optimum balance between
282 consumptive and non consumptive use, maximizing their benefits with low impact on the marine
283 ecosystem.

284

285 Although the NPOA further recognizes that pollution, coastal development and climate change might
286 negatively impact on sharks, the focus of the first NPOA-Sharks is fisheries related, including fisheries
287 where sharks are caught as by-catch but not retained. The Plan is intended to have an initial
288 implementation period of four years (2012-2015) with an annual review scheduled to determine progress.
289 The final consultative review in year four would be used to provide the basis for a revision of the NPOA-
290 Sharks, taking into account any new changes in fisheries.

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296 **7 BASELINE INFORMATION**

297

298 **7.1 SPECIES INFORMATION**

299

300 The South African EEZ straddles two oceans and, if one considers the sub Antarctic Prince Edward
 301 Islands, includes all marine bio-zones, from tropical to polar. Consequently, South Africa has one of the
 302 most diverse faunas of cartilaginous fishes (Class Chondrichthyes) in the world. South African
 303 chondrichthyo-fauna include representatives from all 10 orders of cartilaginous fishes, 44 of the 60 families
 304 (73%), 100 out of 189 genera (53%), over 181 of the 1171 world species (15%) and 34 endemic species to
 305 southern Africa (27%) (Appendix 1) (Compagno 2000). This high level of diversity and endemism
 306 engenders South African responsibility in conserving and managing sharks that occur in South African
 307 waters and protecting those that enter South African waters periodically.

308 **7.2 MANAGEMENT AGENCIES AND LEGISLATION**

309

310 The Branch Fisheries Management, of the Department of Agriculture, Forestry and Fisheries is the lead
 311 governmental agency responsible for the management of sharks caught in South African fisheries.
 312 Fisheries Management is legally mandated to manage sharks in terms of the Marine Living Resources Act
 313 (MLRA), 1998 (Act No 18 of 1998) and the Regulations promulgated thereunder. Other additional acts that
 314 have relevance to the conservation of sharks include the National Environmental Management: Biodiversity
 315 Act, 2004 (Act No 10 of 2004), the National Environmental Management: Protected Areas Act, 2003 (Act
 316 No 57 of 2003), Dumping at Sea Control Act, 1980 (Act No 73 of 1980). Fisheries Management, in
 317 managing sharks, is supported by a number of agencies/ institutions, namely Oceans and Coast
 318 (Department of Environmental Affairs), South African National Biodiversity Institute (SANBI), Kwazulu-Natal
 319 Sharks Board, Ezemvelo KZN Wildlife, Oceanographic Research Institute, South African National Parks,
 320 Cape Nature, Bayworld, Iziko Museum of Natural History and the South African Institute for Aquatic
 321 Biodiversity (SAIAB).

322 **7.3 CURRENT MANAGEMENT TOOLS**

323

324 Fisheries Management uses various management tools which have contributed to the conservation and
 325 sustainable fishing of many shark species. Some species due to their compromised conservation status
 326 have been afforded special protection status under the Regulations of the MLRA, e.g. the great white shark
 327 and the sawfish (Pristiophoridae). In addition, spotted gully and raggedtooth sharks have been
 328 commercially delisted in terms of the Regulations of the MLRA (Appendix 2). Entry into any commercial
 329 fishery is limited by a rights allocation process, which is managed by Fisheries Management. The allocation
 330 takes into account scientific recommendations in limiting the number of vessels, crew and Total Allowable
 331 Catch (TAC) or Total Allowable Effort (TAE) for target species as well as precautionary catch limits for by-
 332 catch species. A number of coastal Marine Protected Areas (MPAs) have also been promulgated along the
 333 South African coastline with the aim of conserving biodiversity hot spots and providing harvest refuges for
 334 highly resident fishes. In so doing partial protection is afforded to some coastal shark species such as
 335 ragged tooth sharks, cow sharks, smooth hounds, cat sharks and juvenile requiem sharks. The impact of
 336 fisheries on some shark species has been reduced through permit conditions in certain fisheries e.g. tuna

337 pole, which prohibit the landing of shark. Recreational bag limits have been reduced to one shark per fisher
 338 per day.

339 **7.4 HARVESTING OF SHARKS IN SOUTH AFRICA**

340

341 The total South African shark catch is estimated at 3 500 t per annum (Appendix 3) and is derived from
 342 fisheries that can be divided into two principle components, that of directed and by-catch fisheries (Table
 343 1). The first component represents fishing activities that target sharks –the demersal shark longline-,
 344 traditional line-, and St. Joseph shark net-fishery as well as the bather protection program and shark fishing
 345 for the aquarium trade. Sharks are also caught as both by-catch and as a targeted species in the large
 346 pelagic longline fishery and the recreational linefishery. For the purpose of this document, the large pelagic
 347 longline and the recreational linefishery are also regarded as targeting sharks due to the relatively high
 348 shark catch that are retained in these fisheries. The second component is represented by fisheries that
 349 catch sharks as a component of their by-catch, e.g. hake longline, inshore trawl, offshore trawl, mid-water
 350 trawl/ purse seine fishery, and the beach seine ('treknet') fishery. Appreciable shark by-catches are also
 351 made in the tuna pole, prawn trawl, patagonian toothfish and in the rock lobster trap fisheries, but the
 352 animals are not necessarily retained. In the interest of clarity, catches from fisheries that target sharks and
 353 those with appreciable by-catch are discussed separately.

354

355 Table 1. South African fisheries that have a shark component.

356

Fishery	Area	Main Shark Species	Target / By-catch
Demersal Shark Longline	West and South Coast	Smoothhound spp and soupfin sharks	Target
Large Pelagic Longline	Offshore to beyond EEZ	Blue and mako sharks	Target and By-catch
Bather Protection Program	East Coast	Large Carcharhinids species	Target
Traditional Linefish	Inshore to 200 m	Smoothhound spp and soupfin sharks	Target
St Joseph net	West Coast	St Joseph sharks	Target
Recreational Linefishery	Inshore to 200m	Large Carcharhinids	Target
Tuna Pole	Offshore to beyond EEZ	Blue and Mako sharks	By-catch
Hake Longline	West and South Coast to	Common smoothhound and soupfin sharks	By-catch

	500 m		
Inshore Trawl	South and East Coast to 200 m	Squalidae, Scyliorhinidae, smoothhounds spp, soupfin sharks, St Joseph and Rajids .	By-catch
Offshore Trawl	West Coast, Agulhas Bank to shelf edge (600 m depth)	Squaliform, Scyliorhinidae, soupfin sharks, Rajids and Chimeara .	By-catch
Prawn Trawl	Natal East Coast to 600 m	Carcharhinid and Sphyrnid species	By-catch
Midwater trawl	South and East Coast	Pelagic sharks	By-catch
Gill net / Beach Seine (legal and illegal)	West and South Coast	Smoothhound spp, soupfin and St. Joseph sharks	Target and by-catch
Patagonian Tooth fishery (Experimental)	Prince Edward Islands	Deep water scyliorhinids, six gills, Rajidae	By-catch
Rocklobster trap		Scyliorhinid spp	By-catch
Aquarium trade		Small Carcharhinids and Scyliorhinidae	Target

357

358 7.4.1 DIRECTED FISHERIES

359 7.4.1.1 DEMERSAL SHARK LONGLINE

360

361 In the 1990s, over 30 permits were issued to target shark (pelagic and demersal species combined). Many
 362 of the permits were, however, not utilized as permit holders generally held permits in other more lucrative
 363 fisheries. The initial incentive to obtain these permits was to exploit loopholes in the regulations to catch
 364 hake by longline, banned in 1990 (Crawford et al., 1993). Due to poor performance the number of permits
 365 was decreased to 11 in 2004 and finally 6 permits in 2005. Due to the steep learning curve in catching and
 366 marketing demersal sharks catches of soupfin (*Galeorhinus galeus*) and common smoothhound sharks
 367 (*Mustelus mustelus*) only increased in this fishery in 2006. In 2010 catches of sharks were as follows:
 368 soupfin (106 t), common smoothhound (110 t), bronze whaler sharks (*Carcharhinus brachyurus*) (32 t) and
 369 skates (Rajidae.) (33 t).

370 The current demersal shark longline is restricted to coastal waters and uses weighted longline with hooks
 371 to target soupfin, smoothhound spp, dusky (*C. obscurus*) and bronze whaler sharks. The fishery is currently
 372 restricted to a Total Applied Effort (TAE) of 6 vessels. As a precautionary measure the fishery is prohibited
 373 from fishing North of East London, where biodiversity increases and the continental shelf narrows up the
 374 East Coast of South Africa. Vessels are tracked by a Vessel Monitoring System (VMS) that directly links to
 375 the Fisheries Management base station. All landings are independently monitored and skippers are
 376 required to complete logbooks per longline set. There is generic reporting of skates and carcharhinid
 377 species. There is an overlap of species caught in this fishery with the traditional linefish fishery and the
 378 recreational fishery.

379 7.4.1.2 LARGE PELAGIC LONGLINE FISHERY

380

381 The large pelagic longline fishery was established in 1997 as an experimental fishery. This fishery uses
382 pelagic longline to target swordfish (*Xiphias gladius*), yellowfin tuna (*Thunnus albacores*) and bigeye tuna
383 (*Thunnus obesus*) along the entire coastline of South Africa. Sharks accounted for 30-40% of the catch.
384 Blue shark (*Prionace glauca*) is the most common shark species caught followed by shortfin mako sharks
385 (*Isurus oxyrinchus*). Other sharks caught include silky shark (*Carcharhinus falciformis*), thresher shark
386 (*Alopias vulpinus*, *A. pelagicus* and *A. superciliosus*), oceanic whitetip (*Carcharhinus longimanus*),
387 scalloped hammerhead (*Sphyrna lewini*), and other Carcharhinid species. The large pelagic fishery was
388 formalized into a commercial fishery in 2005 with the allocation of 18 swordfish and 26 tuna-directed long-
389 term fishing rights. One of the goals of the allocation was also to terminate the directed pelagic shark
390 fishery by issuing large pelagic rights to the shark fishers. Due to an administrative oversight the
391 amalgamation of the fisheries never occurred and seven shark fishers were granted exemptions until March
392 2011 to target pelagic sharks (mainly targeting blue and shortfin mako sharks). For the period 2005 to
393 March 2011 there were two fisheries which caught pelagic shark species. During this period the large
394 pelagic fishery was restricted to a 10% by-catch limit of sharks (i.e. sharks landings could not exceed 10%
395 of the weight of the targeted swordfish and tuna species) and wire traces were banned. In 2010 the pelagic
396 shark fishery landed 515 t of shortfin mako, 198 t of blue sharks, 25 t of bronze whalers and 9 t of skates. In
397 the same year the large pelagic longline fishery landed 66 t shortfin mako and 100 t of blue sharks. In April
398 2011 the directed pelagic shark fishery was terminated when six shark fishers were allocated large pelagic
399 rights.

400 In the current large pelagic fishery, sharks are managed under a Precautionary Upper Catch Limit (PUCL)
401 of 2 000t per annum, based on shark catch ratios during the experimental fishery when no shark by-catch
402 restrictions applied and extrapolating for the development of the tuna/swordfish fleet. In addition foreign
403 charter vessels are restricted to a 10% shark by-catch limit and these vessels have 100% observer
404 coverage. Observer coverage was targeted at 20% for domestic vessels, but due to the expiry of the
405 observer contract with the service providers no observer coverage could be obtained for domestic vessels
406 during 2011. Observers typically record species composition, length frequencies, live releases, and
407 discards. All vessels in this fishery are monitored by VMS. All landings are weighed and independently
408 monitored. Logbooks are required to be completed on set-by-set basis. All fisheries data pertaining to
409 pelagic sharks are submitted to ICCAT and IOTC on an annual basis but South Africa's capacity to send
410 experts to RFMO scientific meetings is still a concern. Shark finning is banned in terms of permit conditions.
411 Landings of certain shark species are banned due to concern over their conservation status namely, silky
412 sharks, oceanic whitetip, all thresher sharks, and all hammerhead sharks. The correct identification of some
413 shark species by fishers and MCS personnel remain a challenge.

414

415 KWAZULU_NATAL BATHER PROTECTION PROGRAM

416

417 The bather protection fishery uses shark nets and drumlines from Richards bay to Port Edward monitored
418 by the KZN Sharks Board. The KwaZulu-Natal shark control program is managed by the Natal Sharks
419 Board (NSB). The objective of the program is to protect bathers and other resource users from shark attack

420 – principally, from those sharks that are regarded as potentially dangerous. This is achieved by reducing
421 the local populations of the target species in designated bathing beach areas. In order to achieve this, large
422 mesh gillnets are set off a number of designated bathing beaches along the coast of KwaZulu-Natal (KZN).
423 Between 2005 and 2007 79 drumlines were introduced and tested to replace selection sections in an
424 attempt minimize capture of undesired species without compromising bather protection. The species
425 targeting include large Carcharhinids and lamnids, however other shark species, turtles and dolphins are
426 also caught. Total average annual catch is less than 10 t. All mortalities are biologically sampled and have
427 contributed substantially to life-history studies. One of the problems with this fishery is that the target
428 reference level for the fishery is set at the level that minimises attacks on bathers, without reference to
429 biological sustainability. This target reference level may be below biological sustainable level.

430 7.4.1.3 TRADITIONAL LINEFISHERY

431

432 The linefishery is considered the oldest fishery to have historically targeted sharks, predominantly soupfin
433 in the 1940's as a source for vitamin A. Post World War II sharks were targeted as a cheap source of
434 protein for African countries. More recent catches have been driven by market demand and the seasonal
435 availability of target teleost species. The linefish fishery was an open-access fishery until 1984. In 1985 the
436 fishery was capped at around 3200 vessels. Focused research on linefish species in the ensuing decade
437 had identified that many of the target teleost species were compromised. Subsequently effort levels were
438 reduced in the fishery to a the current level of 450 vessels (and a maximum crew of 3 450), all of whom
439 which retain access to sharks. Species targeted include soupfin, common smoothhound, hardnose
440 smoothhound (*M. mosis*) and whitespotted smoothhound (*M. palumbes*), Carcharhinid spp. smooth
441 hammerhead (*S. zygaena*) and Rajidae. Major shark catches in 2010 were reported as soupfin (89 t),
442 houndsharks (25 t), Carcharhinid sharks (64 t), blue sharks (13 t) and skates (59 t).

443 The traditional linefish fishery operates along the entire length of the South African coastline. Vessel
444 movements are monitored by VMS. Discharge of landings are not monitored, but land-based observers
445 have been placed at primary harbours/ slipways to determine species composition, biological samples,
446 and length frequencies. Daily catches are recorded in logbooks and are submitted on a monthly basis.
447 Logbook data is not verified and is considered a considerable under-estimate of the total shark catch.
448 Furthermore, catches are not reported on species level. Shark species caught in this fishery are the same
449 as those targeted by the demersal longline fishery and the recreational linefish fishery.

450 **7.4.1.4 ST JOSEPH FISHERY**

451 A directed shark fishery for Ploughnose chimeras, locally referred to as St. Joseph sharks (*Callorhynchus*
 452 *capensis*), operates on the west Coast of South Africa and is managed on a TAE of 162 rights holders.
 453 Landing of other sharks is not allowed due to a history of illegal fishing in this sector. The St Joseph shark
 454 net fishery employs 178 mm stretched mesh, monofilament, bottom-set gill nets. The nets have a fall of 3m
 455 and are no longer than 150m. The fishery is an effort based fishery confined to the west coast. The fishery
 456 is intrinsically associated with the "harder (cape mullet) fishery. Only 80 of the 177 gillnet permits available
 457 in 2002 allowed the use of Joseph nets, all within the St Helena Bay fishing Area. The permit entitles the
 458 holder to have in their possession 2 St Joseph and 2 mullet-directed (haarder: *Liza* spp.) gill nets at any-
 459 one time. Those individuals that have permits that are restricted to "haarder" may only be in possession of
 460 2 "haarder" gill nets. They are however entitled to retain any St Joseph by-catch. Originally catches were in
 461 the order of 650 tons of St Joseph per annum. The St Joseph catches by the gillnet fishery may be linked
 462 to increased trawl catches, but could also be due to the gillnet fishery targeting breeding aggregations. The
 463 time series of abundance indices from west coast surveys shows a decline in St Joseph from 1997 to 2004
 464 followed by an increase in the last few years so that the overall trend is slightly negative however the slope
 465 is not significantly different from zero.

466

467 **7.4.1.5 RECREATIONAL LINEFISHERY**

468

469 The recreational linefishery includes shore anglers, boat-based fishers and estuarine fishers (all of which
 470 use rod and reel), as well as spearfishers. An estimated 850 000 people participate in the shore-based
 471 recreational fishery alone. Recreational fishing in South Africa is regulated by output control in terms of
 472 bag-, size and area limits and requires the purchase of a permit. Catches of most sharks are restricted by a
 473 bag limit of one shark per day and the sale of the catch is not permitted. Illegal sale of shark catches are of
 474 concern together with the exceeding of bag limits. Recreational fishers are not required to report any
 475 catches to Fisheries Management. Another challenge is posed by recreational tournament fishing, which
 476 remains unregulated. The catch and release of sharks in these tournaments may also pose a problem as
 477 there is little information on post-release survival.

478 **7.4.2 BY-CATCH FISHERIES**

479 **7.4.2.1 TUNA POLE**

480

481 The commercial tuna pole fishery started in 1979 with the initial targeting of yellowfin tuna in the first year.
 482 Thereafter albacore has been the primary target species of this fishery. The fishery operates from
 483 September to May along the west coast of South Africa. In 2006, 191 long-term fishing rights were
 484 allocated to use 198 vessels and a crew of 2950 to target albacore and yellowfin tuna. The fishery does not
 485 have a history in catching shark, but the increase use of rod and reel gear since 2003 to target yellowfin
 486 tuna has resulted in increased encounters with pelagic sharks. The current landing of sharks is banned in
 487 terms of permit conditions and hence all sharks are required to be released at sea. There is no on board
 488 observer coverage for this fishery and hence it is unknown whether proper release procedures are
 489 implemented to ensure the post-release survival of sharks. The tuna pole fishery is monitored by VMS and

490 skippers are required to record catches in a daily logbook, which is submitted to Fisheries Management on
 491 a monthly basis. There is no monitoring of discharges in this fishery.

492 **7.4.2.2 HAKE LONGLINE**

493
 494 The demersal hake long-line fishery was initiated in 1994, and has since attained commercial status with
 495 the first 50 rights being allocated in 1998. The fishery comprises two zones: the West Coast fishery that
 496 targets the deep water hake *Merluccius paradoxus*, and the South Coast fishery that targets the shallow
 497 water hake *Merluccius capensis*. An observer by-catch program is operational in this fishery. Unfortunately,
 498 the shark by-catch component is recorded at a group level – species identification is not undertaken.
 499 Nevertheless, the shark by-catch usually comprises less than 0.5% of the total catch. A kingklip
 500 (*Genypterus capensis*) directed fishery was initiated in 1983, however a subsequent stock collapse
 501 curtailed operations, and the fishery had to be closed in 1990. Nevertheless, while in operation, there was
 502 an appreciable shark by-catch component to this fishery (D.Japp, per. comm.). A total of 4 tons of
 503 unidentified “sharks, skates and rays” was reported in 2010.

504 **7.4.2.3 TRAWL**

505
 506 There are several trawl fisheries in South Africa the largest of which is the south and west coast demersal
 507 component targeting the Cape hakes *Merluccius capensis* and *M. paradoxus* and other lucrative benthic
 508 species; the demersal prawn trawl fishery situated on the east coast along Kwa-Zulu Natal and a midwater
 509 trawl fishery targeting horse mackerel along the south coast. The trawl fishery for Cape hakes can be
 510 separated into two distinct fishery sectors, namely the offshore and inshore trawl components. Trawl
 511 fisheries targeting hake provide over half of the value of all fisheries in South Africa and account for more
 512 than 50% of the total value of the combined South African fisheries. The development of trawling in SA
 513 commenced in 1890 and remains centered on the South African hake resource which comprises two
 514 species, the shallow-water Cape hake and the deep-water Cape hake. Prior to the declaration of the 200
 515 nautical mile South African EEZ in 1977, the Cape hakes were subjected to increasing levels of exploitation
 516 after the First World War, with the incursion of foreign fleets during the 1960s culminating in a peak catch of
 517 close to 300 000 t in the early 1970s. Subsequent to 1977 and the declaration of the EEZ, South Africa
 518 implemented a relatively conservative management strategy by imposing Total Allowable Catches (TACs)
 519 set at levels aimed to rebuild the hake stocks, and annual catches have subsequently remained relatively
 520 stable in the 120 000 – 150 000 t range. The hake TAC is determined annually by the application of an
 521 Operational Management Plan (OMP). In 2004 the South African demersal trawl fishery obtained Marine
 522 Stewardship Council (MSC) certification and this eco-labeling has resulted in additional focus on the
 523 management of by-catch species.

524 **7.4.2.3.1 INSHORE TRAWL**

525
 526 The inshore fishery targets primarily both hake species and East-coast sole (*Austroglossus pectoralis*) and
 527 is restricted to the area between Cape Agulhas (20° E) in the west and the Great Kei River in the east. The
 528 vessels operating in the inshore fishery are wetfish trawlers which are smaller than those active in the
 529 offshore fishery. These vessels may not be larger than 30 m. Although there are ecosystem-based
 530 management measures being developed for this fishery, there are significant by-catch issues which

531 including sharks. Shark by-catch in this fishery is common, and includes considerable quantities of a large
532 number of species, including *Squalus* spp, Scyliorhinids, soupfin sharks, smoothhound spp and rays and
533 skates being caught (Attwood et al 2011).

534
535 In the past decade the number of vessels in this sector has dropped from a historic level of around 32
536 vessels to 24 vessels operating currently. All vessels in this sector are monitored by VMS and all the
537 landed catch is monitored. A proportion of the operations at sea is subjected to monitoring via the Scientific
538 Observer Programme which has attained a maximum coverage of 4.4% of trawls (Attwood et al., 2011).
539 (Attwood et al., 2011). All discharges from the inshore demersal trawl fleet are subject to discharge
540 monitoring but generic categorization of products remains challenging.

541 7.4.2.3.2 OFFSHORE TRAWL

542

543 The offshore hake trawl industry in South Africa is one of the largest sectors of the marine fishery. Offshore
544 vessels are restricted from operating deeper than 110m on the south coast. There is no restriction on the
545 west coast, but they do not operate shallower than 200m. Therefore, the vessels used in this fishery are
546 mostly large, powerful, ocean-going stern trawlers. A comprehensive Scientific Observer Programme has
547 collected information on target and non-target species, the results of which have been used in management
548 advice. Furthermore, measures to reduce impacts on benthic habitat have been introduced, including 'ring-
549 fencing' existing trawling grounds to reduce the amount of habitat affected. Surveillance capacity has also
550 increased, and the entire hake fishing fleet is now covered by a Vessel Monitoring System (VMS). Trawling
551 is a particularly unselective fishing method, and thus produces a high level of by-catch. Species caught
552 include deepwater sharks, skates and rays. Low value shark species are discarded only once the main
553 catch has been sorted, potentially resulting in an increased mortality of released by-catch species. Generic
554 reporting of species is a common occurrence. Presently the offshore trawl landings are largely not
555 monitored during discharge and catch information is thus seldom verified.

556 7.4.2.3.3 MIDWATER TRAWL

557

558 Historically adult Cape horse mackerel (*Trachurus capensis*) have been caught as by catch within the
559 offshore hake trawl sector. In the 1960s the bulk of the adult horse mackerel catch was taken by purse-
560 seine on the west coast, but that resource has disappeared. A Japanese midwater trawl fishery operated
561 off the South Coast during the 1980s and 1990s. The annual catch limit varied from 34 000t to 54 000 t
562 during that period. In the late 1990s the Japanese fleet was replaced with South African vessels with a
563 catch limit of 34 000 t divided between midwater trawl and demersal trawl. In about 2010 the Precautionary
564 Upper Catch Limit (PUCL) was raised to 44 000 t (31 500t – allocated to Right Holders for targeted
565 midwater trawl fishing and 19 500 held in reserve to cover incidental by-catch in the demersal trawl fishery).
566 (The bulk of the catch is made by one vessel of 121 meters with a gross tonnage of 7628t using a midwater
567 trawl capable of making catches of up to 100t per trawl. The horse mackerel fishery is restricted to the
568 south coast (west of Cape Agulhas). A midwater trawl fishery for round herring (*Etrumeus whiteheadi*) and
569 anchovy (*Engraulis encrasicolus*) has been recently established on the west coast (actually it may still be
570 an experimental fishery). The vessels use excluder devices to prevent the capture of marine mammals and
571 pelagic sharks.

572

573 A number of species of pelagic shark are recorded in the by-catch all of which is discarded once the main
 574 catch has been sorted, potentially resulting in an increased mortality of released by-catch species. Permit
 575 conditions require a scientific observer be present on all trips.

576 **7.4.2.3.4 PRAWN TRAWL**

577

578 The South African prawn trawl fishery operates around the Tugela Bank (KwaZulu-Natal), and between
 579 Cape Vidal and Amanzimtoti. Catches (by mass) of the prawn fishery consist of roughly 20 percent target
 580 species, 10 percent retained by-catch and 70 percent discarded by-catch. The vessels employed in the
 581 fishery tend to be small (24-33m length), and use 38mm stretched cod-end mesh nets. Shark by-catch
 582 include stingrays (Dasyatidae), hammerhead sharks (Sphyrnidae), requiem sharks (Carcharhinidae),
 583 angelsharks (*Squatina africana*) and catsharks (Scyliorhinidae). The fishery is managed on a TAE basis
 584 with seasonal area restrictions designed to mitigate catches of juvenile linefish (Anon, 2010). As fishing
 585 activity is concentrated in a region recognized as a shark biodiversity hotspot, by-catch of regionally
 586 endemic demersal shark species is of concern. Some data have been collected by a scientific observer
 587 program during the past 5 years.

588 **7.4.2.4 BEACH SEINE FISHERIES**

589

590 The beach seine fishery has operated traditionally since 1652 and operates from False Bay to Port Nolloth.
 591 In 2001, a reallocation of rights saw a reduction in fishing effort from around 200 to 28 beach seine
 592 operations. Nets range from 120m to 275m in length with net depths varying according to fishing area, but
 593 may not exceed 10m (Anon, 2010b). Nets have a stretched mesh of 48mm and minimum cod end size of
 594 44mm. This fishery primarily targets teleosts; however considerable quantities of shark are also caught
 595 (Lamberth, 2006). With the exception of protected shark species status such as great white sharks
 596 (*Carcharhinus carcharias*), raggedtooth sharks (*Carcharias taurus*), spotted gully sharks (*Triakis*
 597 *megalopterus*), pyjama sharks (*Poroderma africanum*), and leopard catsharks (*Poroderma pantherinum*) no
 598 by-catch restrictions for sharks exist within this fishery.

599 **7.4.2.5 PATAGONIAN TOOTHFISHERY**

600

601 The Patagonian Toothfish fishery started as an experimental fishery in 1996 and targeted toothfish
 602 (*Dissostichus eleginoides*) using Spanish longline around Prince Edward and Marion Islands (an extension
 603 of South Africa's EEZ). Five permit holders used two vessels to fish their experimental allocation of 3 000 t.
 604 The fishery was formalized into a commercial fishery in 2005 where five long-term rights were allocated on
 605 board two vessels. Only one vessel has been fishing up until 2011. In 2011 a second vessel joined the
 606 fishery and the fishing method changed to trot lines. The current TAC is 400 t of Patagonian toothfish. As
 607 the fishery is not permitted to retain sharks all sharks are released at sea. The fishery is stringently
 608 managed with VMS reporting, observer coverage (two observers per vessel) and monitoring of all landings.
 609 Daily logbooks are required to be completed by set. Shark catches are considered small, but there is
 610 concern regarding the identification of shark species and the impact the fishery could have on species that
 611 are long-lived and sensitive to fishing pressure. Hence, protocols for shark release procedures are needed
 612 and require enforcement.

613 **7.4.2.6 ROCKLOBSTER FISHERY**
614

615 The West Coast rocklobster (*Jasus lalandii*) fishery is separated into an inshore fishery using hoopnets and
616 an offshore component using traps. No sharks are caught in the hoopnets, however catches in the offshore
617 component may be significant. Sharks caught in traps include Scyliorhinids which may not be sold for
618 commercial purposes and are consequently discarded. The main concerns therefore relate to fishery
619 mortality and handling mortality.

620 **7.4.2.7 AQUARIUM TRADE**
621

622 Limited trade of raggedtooth sharks, small Carcharhiniformes and rays exists in South Africa. Sharks are
623 caught with rod and line and transported to the aquarium or holding facility. A small number of sharks are
624 exported to international aquariums per year. This trade is currently managed on an *ad-hoc* basis and a
625 formal regulatory framework might be needed.

626 **7.4.3 MARKETS**
627

628 The Marine Living Resources Act (MLRA, 1998) regulates all fisheries in South Africa, including aspects of
629 the processing, sale and trade of most marine living resources. In terms of the MLRA, sharks may not be
630 landed, transported, transshipped or disposed of without the authority of a permit. The market is divided
631 into three separate components, (1) processing and filleting demersal shark carcasses or "logs", (2) fin
632 drying, and (3) processing and exporting of pelagic shark steaks. Each component operates separately
633 although fins are contributed by both the demersal and pelagic sharks. In the demersal shark fillet trade
634 processed "logs" are separated depending on the value of the flesh determined by the handling, cleaning
635 processes and mercury content. In general, sharks between 1.5kg-12kg are considered ideal as mercury
636 levels of sharks over 12 kg exceed permissible limits (da Silva and Bürgener, 2007). In the past decade,
637 the export market for South African shark meat has grown considerably. The majority of processed shark is
638 sold to Australia, where there is high consumer demand for shark fillets. Big and/or low value animals are
639 dried and sold as dried fish sticks. All fins are dried and exported to Asian markets. The increased fin price
640 provides strong incentives for the targeting of large sharks regardless of fillet value. Pelagic shark
641 carcasses are mainly exported to Europe with some species, namely shortfin mako and porbeagle,
642 exported to Asia.

643 A recent analysis of trade data between South Africa and Australia indicated discrepancies in import versus
644 export statistics. Thus, it does not currently appear feasible to use trade data as a proxy indicator for shark
645 catches in South Africa. A detailed description of the South African shark meat harvest, including
646 processing, handling and export information, can be found in Da Silva and Bürgener (2007).

647 **8 FROM ISSUES TO ACTION**
648

649 Although South Africa has come a long way in the development and implementation of shark management
650 since the conception of the IPOA in 2001, the following issues need to be addressed to achieve the goals
651 set out in the vision of the NPOA-Sharks. The broad challenges identified here mirror those identified in the

652 IPOA and in NPOAs of other countries. The Challenges are clustered around seven broad groups: *Data*
 653 *and reporting, Classification and assessment, Sustainable management, Optimum use, Capacity and*
 654 *infrastructure, Enforcement of compliance and Regulatory tools.* The individual issues are specific to the
 655 South African context and require particular actions by one or more stakeholder groups. Suggesting
 656 responsibilities for remedial actions will enable South Africa to effectively implement these actions within
 657 the suggested timeframes. As many issues are interlinked and require a particular sequence of actions, the
 658 actions were prioritized to make the execution of this plan viable within its four –year life span. Priorities are
 659 given on four levels, *Immediate, High, Medium and Low* and required timeframes are indicated to facilitate
 660 progress monitoring and evaluation. As there is limited budget dedicated to the implementation of this plan,
 661 the actions are expected to be achievable within existing allocations of funds to research, management and
 662 conservation agencies. As the lack of shark-specific funding has been identified as one of the issues, the
 663 application for additional funding from international agencies should be facilitated after the formal adoption
 664 of this plan.

665 Table 2. An overview of issues facing particular fisheries divided into clusters with proposed action,
 666 responsibilities, priorities and timeframes.
 667

Issue cluster	Issue	Description	Fishery sector	Action	Responsibility	Priority	Time-frame
Data and reporting	Shark species identification and reporting	In catch statistics, sharks are often lumped into generic categories.	All Fisheries excluding the KZN bather protection program	Create a identification guide	FR	Immediate	1
				Develop permit conditions	MRM	Immediate	1
				Education and Implementation	MRM Working Groups	High	2
				Review progress	FR and MRM	Medium	3-4
Observer coverage	There is currently no observer coverage except for the foreign flagged pelagic tuna longline fleet.	All sectors	Re-establish, re-assess and expand observer coverage	FR	Immediate	1	
			Observer programmes do not collect data that are adequate to	All sectors	Define and set sampling requirements per fishery sector	FR	Immediate

		assess impact of fishing on species that are not landed.		Initiate new sampling strategy	FR	High	2-4
Discharge monitoring	Discharge of fish is only monitored in selected fisheries. Catch reporting is not verified.	Offshore trawl, traditional linefish, tuna pole,	Review discharge monitoring coverage and quality of information	FR, MCS	High	1-2	
			Establish additional discharge monitoring requirements	FR and MCS	High	2-3	
Reporting of directed catch and "joint product"	Directed catches of sharks are only reported for commercial sectors.	Recreational linefish	Develop and implement a land based monitoring program expanding coverage	FR	High	1-2	
	Landed catch is not weighed	Line, net fish and recreational linefish	Instigate monitoring of landings	FR, MRM and MCS	Medium	2-4	
	There is no mandatory reporting	Recreational fishery	Engage with recreational initiative for web-based catch recording	FR and Recreational MRM Working Group	Medium	2-4	
	There is no routine collection of length frequencies and conversion factors do not exist for most species.	All except Large Pelagic longline	Set target for observer coverage	FR	High	1	
Develop morphometric relationships to allow for conversion factors			FR	High	1-2		

		Shared stocks	All fisheries	Identify overlaps	FR and MRM	High	1-2
				Engage with neighbouring countries and set-up data sharing agreements	MRM	Medium	3-4
	Estimation of discards	Unable to quantify total shark mortality associated with by-catch fisheries	All fisheries	Identify short falls	FR	High	1
				Develop monitoring procedures and implement through observer programme	FR	High	1-3
Classification and assessment of shark species	Gaps in taxonomy	Taxonomical classification is uncertain for a number of shark species	All fisheries that catch rays, skates and deepwater shark species	Reclassification of all rays, skates and deepwater shark species using genetics and morphometrics (Barcoding of Life Programmes)	FR	Immediate	Ongoing
	Stock delineation	There are several stocks that might be genetically distinct to areas in SA, while others appear to be shared with other countries.	All fisheries	Collection of additional genetic material through national research surveys and observer programme	FR	Medium	Ongoing
	Gaps in the knowledge of life	For many species, basic information	All fisheries	Gap analysis example South African marine status reports	FR	Immediate	1

	history	on life history i.e. age and growth and reproductive capacity is not available or fragmented.		Prioritise species	FR	High	1
				Source research capacity i.e. students	FR	High	1
				Collect and work up biological material from national research surveys and observer programme	FR	High	1-3
Spatio-temporal behaviour	Information gaps exist around spatio-temporal behaviour i.e. identification of nursery and mating areas for live-bearing sharks.	All fisheries	Reference gap analysis	FR	Immediate	1	
			Prioritise species	FR	High	1	
			Source research capacity i.e. students	FR	High	1	
			Collect and work up biological material from national research surveys and observer programme	FR	High	1-3	
Ecosystem changes induced by fishing	Habitat alteration through Fishing activities i.e. pupping grounds of demersal sharks.	Inshore and offshore trawl	Engage with EcoFish project that is investigating the trawl effects of the benthos	FR	Medium	ongoing	

		Cascading effects on the ecosystem by the removal of apex predators	All fisheries	Ecosystem modeling using ecosym and ecopath	FR	Low	Ongoing
	Lack of formal assessments	Only two of the 98 species have been assessed, a further 14 species were assessed for the KZN region.	All fisheries	Prioritize species for assessment	FR	High	1-2
Identify suitable assessment models				FR	High	1-4	
Collect and collate relevant material				FR	High	1-4	
Undertake assessments				FR	High	1-4	
Sustainable management	Lack of formal management protocol for target and "joint product species"	Two species were assessed in terms of a per-recruit and an ASPM, respectively, according to the available data. There is no formal protocol on assessments and recommendations in any of the fisheries.	All fisheries	Develop management protocol	FR and MRM	High	1-2
				Implement management protocol	FR	Medium	2-3
				Management action based on protocol	MRM	Medium	2-4
Lack of coordination of shark fishery management		Most sharks are caught by more than one fishery. Currently there is no formal mechanism	All fisheries	Review fisheries and non-extractive impacts on sharks	MRM	High	1
				Integrate into management protocol	MRM	High	1-2

		for shark management across fisheries. Furthermore, no formal mechanism to consider non-extractive use i.e. tourism. Inter-sector conflict					
				All fisheries that involve sharks take the NPOA into account during the development and implementation of species specific management plans	MRM	High	4
Optimum use	Concern around health risk of shark meat consumption	High levels of heavy metal contamination are suspected for many top predators, including most shark species, making them potentially unsafe for human consumption.	All fisheries	Collect material from national research surveys and observers for priority species	FR	Medium	1-2
				Analyze data	FR	High	1-2
				Minimize catch as a safety precaution	FR and MRM		
	Lack of knowledge or mechanisms to reduce fishery	Mitigation measures for unwanted species Proper release protocols for	All fisheries	Review existing mitigation measures	FR	Medium	2-4
				Develop best practice release protocols per fishery	FR	Medium	2-4

	mortality	unwanted by-catch		Incorporate best practice release protocols into Permit conditions	MRM	Medium	2-4
	Retained sharks are not fully utilized	Finning. Dumping of carcasses, killing of unwanted by-catch, no by-catch mitigation. There is no investigation into value adding and development of products i.e. shark leather etc. Large sharks are caught for fins and fillets not utilized.	All fisheries	International review of potential shark products	FR		
Engage Technicons and Universities to develop possible shark products, meat as well as leather and Review possible Pharmaceutical products				FR and MRM	Medium	2-4	
Engage with relevant sections within DAFF regarding developing alternate livelihoods through full utilization of shark products ie. Leather, markets for unwanted low value species such as St. Joseph sharks				MRM	Medium	2 weeks	
	Traceability of shark products from catch to sale	Product names cannot be matched with species names i.e. generic white fish	All fisheries	Introduce standardization of product codes/names	SASSI	High	1-2

		Custom HS codes only reflect generic sharks and not the individual species.		Engage with Customs to review product codes for export/import	MRM/Traffic	High	1-3
		Fillet identification is a problem	All Fisheries	Review of genetic coding tools.	FR Traffic	Medium	2-3
		Fins cannot always be identified to species level Illegal recreational sale		Fin identification guide	Research	Medium	2-3
Capacity and infrastructure	Lack of awareness	Lack of awareness and education to change misconceptions about sharks and shark fisheries Fishery pollution eg. discard of bait box packaging	All fisheries	Determine requirements for educational material	Research and Management	Medium	2-3
				Implement training and awareness program	Management	Medium	3-4
				Ensure compliance with permit conditions	Compliance and Management	High	1-2
				Develop responsible fisheries programs	DAFF	Medium	3-4

				pertaining to sharks			
	Lack of capacity	Lack of scientific capacity to timeously complete assessments and biological analysis		Develop departmental capacity and where necessary outsource shortfalls	DAFF	High	1-2
		Representation at shark international scientific working groups and stock assessment working groups of relevant RFMO	Large Pelagic Fishery	Shark expert from Fisheries Research attend relevant meetings	DAFF	Immediate	Ongoing
	Lack of funding	Funding for shark fisheries directed research and management is therefore limited		Explore funding opportunities from International agencies.	DAFF	Medium	2-3
Compliance	Lack of enforcement	Finning of pelagic sharks Inability to identify shark species Recreational sale of commercially valuable shark	All Fisheries	Develop of a monitoring and enforcement strategy	DAFF: compliance with input from research and management	High	1-2

		species Exceeding recreational bag limits Interpretation and knowledge of permit conditions pertaining to sharks					
Regulatory Tools	Inadequate regulatory Reference to sharks	Shark fishing competitions are not regulated adequately Fisheries specific permit conditions pertaining to sharks are not informed by overarching regulatory frameworks	All Fisheries	Review and develop regulatory tools	Legal with input from Research and Management	Immediate	1

668

669 **9 MONITORING AND EVALUATION**
670

671 The Fisheries Management Branch at DAFF has been the lead agency for drafting the NPOA-Sharks and
672 will remain responsible for coordinating its implementation. Collectively, the Chief Directorates Marine
673 Resource Management and Fisheries Research will be responsible for assessing the overall
674 implementation of NPOA-Sharks during its operational period. The structure of the plan, with actions
675 prioritized by a delivery timeline, should enable the Fisheries Management Branch to iteratively monitor
676 progress. Progress will be evaluated annually by the EAF-working group. Upon conclusion of the four-year
677 operational period of the plan, the overall progress of the NPOA-Sharks will be evaluated against its goals
678 and objectives. The layout allows for an assessment of individual actions, their outputs and their outcome in

679 terms of the overall vision. If an action is not completed, an explanation for the lack of completion should
 680 also be included.

681 *Table 3. Assessment framework for NPOA-Sharks.*

682

Action	Responsible agencies	Original Timeframe	Output	Outcome	Challenges/Reasons for not completing the action

683

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701

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728 **12 APPENDIX**
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730 **APPENDIX 1**

731 ***SHARKS IN SOUTH AFRICA***
732

733 **L.J.V. Compagno**

734 **1. SPECIES COMPOSITION OF SOUTH AFRICA SHARKS**
735

736 Despite its relatively short coastline, South Africa has one of the most diverse faunas of cartilaginous fishes
737 (Class Chondrichthyes) in the world. South Africa possesses representatives from all of the 10 orders, and
738 most of the living families of cartilaginous fishes. Cartilaginous fishes are primarily marine, with about 5%
739 penetrating fresh water. Most species are known from the intertidal to the epipelagic zone and the mid-
740 slope, there are however a few deep slope (below 1500 m) and mesopelagic or bathypelagic taxa.

741 **2. CLASSIFICATION OF TAXA**

742 Cartilaginous fishes are divided into two subclasses, Elasmobranchii for sharks and rays and Holocephalii
743 for the chimaeras. The major features of the synthetic classification include the subdivision of the living
744 elasmobranch fishes or neoselachians into two superorders: the Galeomorphii and the Squalomorphii. The
745 Galeomorphii includes four orders, the Heterodontiformes (bullhead sharks), the Lamniformes (mackerel
746 sharks), the Orectolobiformes (carpet sharks), and the Carcharhiniformes (ground sharks). The
747 Squalomorphii include the Hexanchiformes (cow and frilled sharks), the Squaliformes (dogfish sharks), the
748 Squatiniformes (angel sharks), the Pristiophoriformes (sawsharks), and the Rajiformes (batoids). While
749 living elasmobranchs were usually subdivided into two major groups, Selachii (sharks) and Batoidea
750 (rays); phyletic studies suggest that the batoids are best included as a large and diverse order of 'flat
751 sharks' (Rajiformes) within the Squalomorphii. The Rajiformes are the immediate sister group of the
752 Pristiophoriformes, and with them forms the sister group of the Squatiniformes.

753 South African chondrichthyofauna include representatives from all 10 orders of cartilaginous fishes, 44 of
754 the 60 families (73%), 100 out of 189 genera (53%), and over 181 of the 1171 world species (15%) (Table
755 2.1). With respect to world Chondrichthyan fauna, South Africa has similar relative numbers of species of
756 chimaeroids, but has higher numbers of squaloids, lamnoids, hexanchoids, carcharhinoids, and lower
757 numbers of orectoloboids (which are most diverse in the Western Pacific). The batoids (Rajiformes) are the
758 largest order of sharklike fishes, but with respect to the world fauna, are found in far fewer relative numbers
759 off South Africa (37%). In addition, batoids outnumber other chondrichthyans by 54%. The approximately
760 nine batoid suborders also show divergence between Southern Africa and the world, with South Africa
761 having relatively more Pristoids and fewer Rhinobatoids, Rajoids and Myliobatoids. In addition, there is no
762 representation of the small suborders Zanobatoidei (West Africa) and Platyrrhinoidei (North Pacific). In part,
763 this suggests that batoid diversity, particularly of deep-water rajoids and tropical East Coast myliobatoids,
764 may increase with further exploration of the South African chondrichthyofauna. There are many species of
765 cartilaginous fishes currently known from Namibia and Mozambique waters that in the future, are likely to
766 be found in South African waters.

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Table 1. Comparison of relative numbers of species of South African and world chondrichthyan fauna

Taxa	World		South Africa	
	N ^o . species	% total	N ^o . species	% total
Class Chondrichthyes	1171	100.0	181	100.0
Subclass Elasmobranchii	1121	95.7	172	95.6
Superorder Galeomorphii	336	28.6	66	37.1
Order Heterodontiformes	9	0.8	1	0.6
Order Lamniformes	15	1.3	12	6.6
Order Orectolobiformes	34	2.9	3	1.7
Order Carcharhiniformes	278	23.7	51	28.2
Superorder Squalomorphii	785	67.0	106	58.7
Order Hexanchiformes	6	0.5	5	2.8
Order Squaliformes	119	10.2	33	18.2
Order Squatiniformes	18	1.5	1	0.6
Order Pristiophoriformes	9	0.8	1	0.6
Order Rajiformes	633	54.1	66	36.5
Suborder Pristoidei	7	0.6	3	1.7
Suborder Rhinoidei	1	0.1	1	0.6
Suborder Rhynchobatoidei	6	0.5	1	0.6
Suborder Rhinobatoidei	47	4.0	5	2.8
Suborder Platyrrhinoidei	3	0.3	0	0.0

Suborder Zanobatoidei	4	0.3	0	0.0
Suborder Torpedinoidei	77	6.6	6	3.3
Suborder Rajoidei	286	24.4	24	13.3
Suborder Myliobatoidei	202	17.3	26	14.4
Subclass Holocephali				
Order Chimaeriformes	50	4.3	8	4.4

771

772 The Prince Edward Islands (Marion and Prince Edward Islands) are isolated South African possessions in
 773 the Southern Indian Ocean. Their sub-Antarctic chondrichthyan fauna is little known, and has only been
 774 elucidated through the activities of international long-line vessels fishing for Patagonian toothfish
 775 (*Dissostichus eleginoides*, Family Nototheniidae). So far, two of the three species recorded (*Hydrolagus* sp.
 776 and *Lamna nasus*) are also known from South Africa but the third, *Amblyraja* sp. is presently not recorded,
 777 and is of uncertain identity. It is probable that additional collections will reveal more species around the
 778 Prince Edward Islands, and include *Somniosus antarcticus*, which occurs nearby on the Crozet Plateau
 779 about 500 km NNE of Prince Edward Island. In addition, it is likely that other species of skates and possibly
 780 squaloid sharks, chimaeras, and other taxa will be discovered in the area.

781 3. DISTRIBUTION PATTERNS

782

783 The South African chondrichthyan fauna is zoogeographically complex, and includes a variety of unique
 784 species. These include wide ranging species, local endemics and regional Southern African endemics that
 785 have minimal overlap with adjacent areas. South Africa, and by extension Southern Africa, is a center of
 786 endemism for a variety of taxa, most notably members of the catsharks (Family Scyliorhinidae), finback
 787 catsharks (Proscylliidae), houndsharks (Triakidae), sawsharks (Pristiophoridae), dogfish (Squaliformes),
 788 skates (Rajoidei) and chimaeras (Chimaeriformes).

789 Distribution and habitat data are listed for all South African cartilaginous fishes. Distributions are based on
 790 those described by Compagno *et al.* (1989). Additional data is presented on range and depth extensions,
 791 and catch data on sharks and rays provided by the KwaZulu-Natal Sharks Board (G. Cliff and S. Dudley,
 792 *pers. comm.*). In essence, 38.7% of the species are wide-ranging, 27.1% are endemics, and 16.6% Indo-
 793 Pacific species. There are lesser contributions from other areas (Table 2).

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800 Table 2. Distribution types for South African cartilaginous fishes.

801

Distribution type	Nº. species	% total
Eastern Atlantic to South-Western Indian Ocean	8	4.4
Atlantic	7	3.9
Eastern Atlantic and Mediterranean	5	2.8
Atlantic coast of Africa	2	1.1
Southern African endemics	34	18.8
Subequatorial African endemics	5	2.8
South-eastern African endemics	1	0.6
South African endemics	15	8.3
Indo-Pacific	30	16.6
Western Indian Ocean	4	2.2
Wide-ranging	70	38.7
Total	181	100.0

802

803 While there may be some overlap in distribution, shelf chondrichthyans, and to some extent deep-slope
 804 species, can further be subdivided into cool-temperate, warm-temperate and subtropical-tropical
 805 species. Cool-temperate areas include the Northern Cape and Western Cape to Cape Point; warm
 806 temperate areas include the south coast of the Western Cape from False Bay to East London in the
 807 Eastern Cape; subtropical-tropical areas include the Transkei coast and KwaZulu-Natal. South African

808 species are listed below by distribution off the provincial coasts (Table 3). Diversity increases from west to
 809 east, and from the Northern Cape to KwaZulu-Natal.

810

811 Table 3. Distribution categories for South African cartilaginous fishes.

812

Distribution category	Nº. species	% total
Eastern Cape	1	0.6
Eastern Cape to KwaZulu-Natal	15	8.3
KwaZulu-Natal	51	28.2
Northern Cape	4	2.2
Northern and Western Cape	10	5.5
Northern, Western Eastern Cape	16	8.8
Northern Cape to KwaZulu-Natal	29	16.0
Northern and Western Cape, KwaZulu-Natal	2	1.1
Western Cape	13	7.2
Western and Eastern Cape	10	5.5
Western and Eastern Cape, KwaZulu-Natal	25	13.8
Western Cape, KwaZulu-Natal	5	2.8
Total	181	100

813

814 4. HABITAT PATTERNS

815

816 Cartilaginous fishes are broadly divisible by habitat into species of the *continental shelves* (the intertidal to
 817 about 200 m), the *continental slopes* (below 200 m to the ocean floor), and the *oceanic zone* (beyond the
 818 shelves and above the slopes and sea bottom). In comparison with some other areas - including the
 819 Eastern North Pacific - South Africa has a remarkably rich slope fauna. The slope fauna forms the largest
 820 habitat category (Table 4), followed by the continental shelf fauna. A few species penetrate fresh water.
 821 Very few South African cartilaginous fishes are oceanic, and the low diversity of cartilaginous fishes found
 822 in the oceanic zone reflects this. A few large sharks including the bluntnosed sevengill and white sharks
 823 have a wide range of habitats, and occur oceanically, on the slopes, and inshore. Some shelf species
 824 favour muddy bays or sandy beaches, while others favour coral or rocky reefs.

825 Table 4. Habitat categories of South African cartilaginous fishes.

826

Habitat category	Nº. species	% total
------------------	-------------	---------

Oceanic	13	7.2
Continental shelves	59	32.6
Shelves, fresh-water	6	3.3
Shelves to oceanic	10	5.5
Shelves to slopes	17	9.4
Continental slopes	67	37.0
Slopes to oceanic	3	1.7
Shelves to semi-oceanic	4	2.2
Wide range in habitats	2	1.1
Total	181	100.0

827

828 **5. KNOWLEDGE OF THE FAUNA**

829

830 The South African chondrichthyan fauna is not well known. Compagno (2000) noted that the discovery of
 831 Southern African and South African cartilaginous fishes lagged behind those of the rest of the world, and
 832 that prior to being recorded off South Africa, wide-ranging species were usually described from other
 833 regions. There are extralimital species that include Southern African and other wide-ranging species, that
 834 may be recorded off South Africa in the future - in particular, those from the inshore tropical, deep slope,
 835 and oceanic environments. Several undescribed South African species are known, but have not been
 836 formally described. In addition, further exploration may reveal new undescribed species. In 1998, the deep-
 837 slope ghost catshark (*Apristurus manis*) was found off Cape Town, and was identified as such in 1999.
 838 Recently a long-standing record of the North Atlantic skate *Amblyraja radiata* was found to be based on an
 839 Antarctic and Southern Indian Ocean species, *A. taaf*, which had only been described in 1987 (M. Endicott,
 840 *pers. comm.*). A rare megamouth shark (*Megachasma pelagios*) was stranded on a beach in the Eastern
 841 Cape in 2002, and was the first specimen collected in South Africa, southern Africa, and the African
 842 continent (Smale *et al.* 2002). In retrospect, it seems obvious that our basic knowledge of the
 843 chondrichthyan fauna has increased markedly only when active interest in the ichthyofauna, and vigorous
 844 field explorations have occurred. For example, during the period in which Andrew Smith, John Gilchrist, his
 845 colleagues, and contemporary researchers were engaged in collecting specimens and examining material
 846 in systematic collections. Conversely, there was a reduction in the rate of discoveries when there was
 847 limited or no interest in the fauna or its exploration.

848 Table 5 presents an estimate of how well the South African chondrichthyan fauna is known. A score of 0 is
 849 essentially unknown. Scores of 1 and 2 are intermediate and somewhat arbitrary. 3 is scored where
 850 extensive long-term sampling programs have been undertaken - such as Marine and Coastal
 851 Management's offshore demersal surveys of the west and southeast coast hake zones, the Natal Sharks
 852 Board's sampling that have yielded relatively few surprises in the last decade or two, and anglers in most
 853 parts of South Africa that intensively sample the inshore shelf from the intertidal to 50 m.

854

855

856 Table 5. Knowledge of South African cartilaginous fishes by habitats.
857

Habitat category	Ranking
Inshore (0 to 50 m)	1 to 3
Offshore (50 to 200 m)	1 to 3
Upper slope (200 to 600 m)	0 to 3
Mid slope (600 to 1200 m)	0 to 3
Lower slope (below 1200 m)	0 to 2
Epipelagic zone	0 to 2

858
859 Knowledge of the inshore (0 to 50 m) benthic and littoral chondrichthyan fauna is patchy, and areas like the
860 Northern Cape coast are sketchily known. In contrast, the larger inshore elasmobranchs of KwaZulu-Natal -
861 particularly large elasmobranchs that are caught in antishark nets and fished by anglers - are very well
862 known. However, small species that can slip through the meshes of shark nets, and those that are of no
863 interest to anglers or commercial fishers are sketchily known. Likewise, the reef-dwelling species in the far
864 north that are not caught in shark nets are also relatively unknown. The offshore shelf (50-200 m) and
865 upper slope (200-600 m) fauna on the West and Southwest coasts includes some of the best known
866 demersal and epibenthic chondrichthyan faunas. In contrast, on the East Coast, the upper slope faunas are
867 sketchily known. The middle slope between 600 to 1200 m is best known from the West coast and from
868 limited parts of the South coast of South Africa. This is primarily a result of sampling by the *Africana*. The
869 fauna in those areas that have not been sampled are sketchily or poorly known. Lower slope faunas below
870 1200 m are sketchily known on the West coast of South Africa - due to early collections by the *RV Pickle*,
871 the current *RV Africana*, and commercial exploratory trawling and deep-set long-lining - but are poorly
872 known elsewhere. Some wide-ranging deep slope species such as the false cat shark (*Pseudotriakis*
873 *microdon*), the bigeye sand tiger (*Odontaspis noronhai*), and the smallspine spookfish (*Harriotta haeckeli*)
874 have not been collected, but are to be expected in very deep water. The deepwater skate *Cruriraja*
875 *durbanensis* was collected once by the *RV Pickle* off the Northern Cape and not seen since; while
876 *Amblyraja robertsi* was described in 1970 from a single specimen found in the Western Cape (taken by the
877 German research trawler, *Walter Herwig*). In the 1990s, the *RV Africana* recovered a few additional
878 specimens from the same locality.

879 As elsewhere, the South African oceanic elasmobranch fauna is undiverse, and is well known to poorly

880 known in the epipelagic zone. It is poorly known in the mesopelagic and bathypelagic zones. New records
881 are expected for certain wide-ranging species that have not currently been recorded from South Africa, or
882 for that matter Southern Africa. These include the bigeye sand tiger (*Odontaspis noronhai*), largetooth
883 cookiecutter shark (*Isistius plutodus*), and spined pygmy shark (*Squaliolus laticaudus*). Pelagic long-liners
884 have found the whitetail dogfish (*Scymnodalatias albicauda*) in the Southern Ocean well Southwest and
885 Southeast of South Africa. It may be recorded in South African waters in the future. Some dwarf oceanic
886 species such as the taillight shark (*Euprotomicroides zantedeschia*) and the longnose pygmy shark
887 (*Heteroscymnoides marleyi*) are rarely found, as are the pigmy shark (*Euprotomicrus bispinatus*),
888 cookiecutter shark (*Isistius brasiliensis*), and the semipelagic broadband lanternshark (*Etmopterus*
889 *gracilispinis*). The longfin mako (*Isurus paucus*) may occur off South Africa, however confirmation is
890 required.

891 In most areas, there is little knowledge of the distribution of large common offshore oceanic sharks. These
892 include the blue (*Prionace glauca*), silky (*Carcharhinus falciformis*), oceanic whitetip (*Carcharhinus*
893 *longimanus*), bigeye and pelagic threshers (*Alopias superciliosus* and *A. pelagicus*), and shortfin mako
894 (*Isurus oxyrinchus*). In comparison with the Northern Hemisphere, there are astonishingly few offshore
895 records of these large pelagic sharks, and for that matter the associated pelagic stingray (*Pteroplatytrygon*
896 *violacea*). What little we know of the distribution of the shortfin mako and pelagic thresher in Southern
897 African waters is primarily from the KwaZulu-Natal shark nets. These samples are derived from individuals
898 that occasionally wander close inshore. Important offshore commercial species such as the silky, blue, and
899 oceanic whitetip sharks are not caught in the shark nets, and thus records are few and far between. This is
900 an unfortunate situation, particularly when consideration is given to the intensity of epipelagic long-line
901 fisheries in the South Atlantic and Southern Indian Ocean that are targeting scombroids, large non-batoid
902 sharks, and the pelagic stingray (by-catch species). In addition, there is the burgeoning trade in the fins of
903 the large pelagic sharks. Unfortunately, there have been few pelagic long-line surveys of sharks in the
904 epipelagic zone of Southern Africa to match demersal work that has been undertaken off the West and
905 South coast of South Africa and Namibia. The distribution of the large oceanic batoids of the Family
906 *Mobulidae* (devil rays) is poorly known off South Africa. The relatively few records that exist are derived
907 from either strandings or catches in the KwaZulu-Natal shark nets. Devil rays are rarely caught by long-
908 lines, but were susceptible to giant pelagic gill nets during the past few decades.

909 The white shark (*Carcharodon carcharias*) is well-known from coastal records off the southwest and east
910 coasts of South Africa, where it regularly occurs close inshore, but this species is poorly known north of
911 Saldanha Bay on the west coast of South Africa, Namibia, Angola and Mozambique. In addition, it is poorly
912 known in the epipelagic zone, which it apparently readily penetrates, as do other members of the Family
913 *Lamnidae*. Such inadequate knowledge of its distribution and movements makes protecting this threatened
914 species problematic.

915 6. ABUNDANCE OF THE FAUNA

916

917 A simple scale of the relative abundance of South African cartilaginous fishes is presented in Table 6. *Rare*
918 species are those with 1-10 examples collected or otherwise sampled (photographed, observed, etc.).
919 Species that are *infrequent* are known from 10 to 100 examples; *Unabundant* species from 100 to 1000;
920 and *Common* species from 1000 or more examples. About half (52%) of known species are rare or
921 unabundant, while slightly more than a quarter are common (including important fisheries species). An
922 additional category, *abundant*, might be used for those species in which more than 100 000 specimens are

923 known, and *common* restricted to 1000 to 100000. However, the current data set is insufficient, and thus at
 924 present these categories cannot be distinguished.

925

926 Table 6. Abundance of the South African cartilaginous fishes.

927

Abundance Category	N ^o . Species	% Total
Rare	64	35.4
Infrequent	30	16.6
Unabundant	39	21.5
Common	48	26.5
Total species	181	100.0

928

929 It is important to note that despite a high level of species diversity in the South African chondrichthyofauna,
 930 stock sizes remain relatively small. This low abundance is a function of the limited but diverse habitats that
 931 effectively compress the ranges of many species. Concomitant with the low abundance is a limited potential
 932 to sustain fishing pressure, and thus, these resources are vulnerable to over exploitation.

933

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942 **APPENDIX 2**

943

944 **CURRENT FISHING REGULATIONS PERTAINING TO SHARKS**

945

946 Table 1. Sharks currently listed in Annexures 4, 5 and 6 of the Regulation gazette No. 6284, 2 September
 947 1998 – listings presented here only refer to sharks and rays.
 948

Annexure	List	Common name	Species
4 - Regulation 21	Non-saleable recreational list	Leopard catshark	<i>Poroderma pantherinum</i>
		Ragged tooth	<i>Carcharias taurus</i>
		Spotted gully	<i>Triakis megalopterus</i>
		Striped catshark	<i>Poroderma africanum</i>
5 – Regulation 22	Specially protected list	Great white	<i>Carcharodon carcharias</i>
		Sawfishes	Pristidae
8 – Regulation 22	Exploitable list	Elasmobranchs	<i>Elasmobranchii</i>
		<i>Excluding</i>	
	Great white	<i>Carcharodon carcharias</i>	
	Leopard catshark	<i>Poroderma pantherinum</i>	
	Ragged tooth	<i>Carcharias taurus</i>	
	Spotted gully	<i>Triakis megalopterus</i>	
Striped catshark	<i>Poroderma africanum</i>		

949

950 **APPENDIX 3**

951 SYNOPSIS OF SHARK SPECIES TARGETED BY SOUTH AFRICAN FISHERIES AND POTENTIAL SOURCES OF FISHERY DEPENDENT
952 AND INDEPENDENT SURVEY DATA

Superorder/Family	Species	Estimated catch 2010 (t)	Commercial linefishery	Recreational linefishery	Demersal shark longline	Pelagic shark longline	Tuna and swordfish pelagic longline	Gill and beach seine net fisheries	Offshore /inshore demersal trawl fishery	Small pelagic fishery	Hake longline fishery	Bather protection	Prawn trawl fishery	Fishery-dependant data	Fishery- independent data	Biological Data	Stock assessments
Squalomorpha	unidentified	1-10									■						
Hexanchidae	<i>Hepranchias perlo</i>	0													X		
	<i>Notorynchus cepedianus</i>	<1-10	■	Δ	○									X	X	A	
	<i>Hexanchus griseus</i>	<1									■				X		
	<i>Chlamydoselachidae</i> spp	<1							■						X		
Squalidae	<i>Centrophorus</i> spp	<1							■						X		
	<i>Centroscyllium fabricii</i>	<1							■						X		
	<i>Centroscymnus</i> spp	<1							■						X		
	<i>Deania</i> spp	<1							■		Δ			X	X		
	<i>Etmopterus</i> spp	<1							■		Δ			X	X		

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	<i>Isistius brasiliensis</i>	<1							●	●				X	X		
	<i>Squalus acanthias</i>	<1	Δ		Δ			Δ	■					X	X		
	<i>Cirrhigaleus asper (squalas asper)*</i>	<1											■		X		
	<i>Squalus megalops</i>	11-100						Δ		■				X	X	D	
	<i>Squalus mitsukurii</i>	<1							■	Δ				X	X		
Carcharhinidae	<i>Carcharhinus amboinensis</i>	<1										■					E
	<i>Carcharhinus brachyurus</i>	101-200	●	Δ	○	○	Δ	Δ	Δ	Δ		Δ	Δ	X	X	F;G;H	E
	<i>Carcharhinus brevipinna</i>	1-10	○		⊗	○	○		⊗			○	Δ	X			E
	<i>Carcharhinis falciformis</i>	1-10				●	●		●				Δ	X			
	<i>Carcharhinus leucas</i>	1-10	○		○	○	○		Δ			○		X		B;I;G	E
	<i>Carcharhinus limbatus</i>	1-10	●		⊗	⊗	⊗				⊗	⊗	Δ	X		B;C;J;K	E
	<i>Carcharhinus longimanus</i>	1-10				●	●						Δ	X			
	<i>Carcharhinus melanopterus</i>	1-10	○		○	○	○					○	Δ	X	X		
	<i>Carcharhinus plumbeus</i>	<1										■	Δ				
	<i>Carcharhinus obscurus</i>	1-10	○		○	○		○			○	○	Δ	X	X	L;C;M	
	<i>Galeocerdo cuvier</i>	1-10	●									●		X			E
	<i>Prionace glauca</i>	301-400	⊗	Δ	Δ	□	●			Δ	Δ					N	

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Triakidae	<i>Galeorhinus galeus</i>	301-400	●	Δ	●	Δ		Δ	●	Δ	Δ			X	X	A; O	O
	<i>Mustelus mustelus</i>	101-200	○	Δ	□	⊗			○	Δ	Δ			X	X	P;Q	Q
	<i>Mustelus palumbes</i>	11-100	⊗		⊗				■			⊗		X	X	A	
	<i>Mustelus mosis</i>	1-10	○	○	○				●					X			
	<i>Rhizoprionodon acutus</i>	<1	Δ	Δ									Δ	X			
	<i>Triakis megalopterus</i>	1-10	●											X	X	R	R
Scyliorhinidae	<i>Apristurus saldanha</i>	<1							■					X			
	<i>Halaelurus natalensis</i>	1-10	●						●		●			X	X		
	<i>Halaelurus lineatus</i>	<1							■						X		
	<i>Haploblepharus edwardsii</i>	1-10	●		●				●					X	X		
	<i>Haploblepharus fuscus</i>	1-10	●						●					X			
	<i>Haploblepharus pictus</i>	1-10	●						●					X			
	<i>Holohalaelurus regani</i>	1-10							●		●			X			
	<i>Poroderma africanum</i>	1-10	●		●									X	X	A	
	<i>Poroderma pantherinum</i>	1-10			●				●					X	X	A	
	<i>Scyliorhinus capensis</i>	1-10	⊗		⊗				■					X	X		
Sphyrnidae	<i>Sphyrna lewini</i>	1-10	○			○	○			○	○	○	Δ	X	X		E
	<i>Sphyrna mokarran</i>	1-10	○			○	○					○		X	X		E

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	<i>Sphyrna zygaena</i>	1-10	○	⊗	○	⊗	○		⊗	⊗		⊗		X	X		E
Lamnidae	<i>Carcharodon carcharias</i>	<1										■		X	X	S	E
	<i>Isurus oxyrinchus</i>	501-600				■	○							X	X	A;B	E
	<i>Lamna nasus</i>	<1					■								X		
Alopiidae	<i>Alopias pelagicus</i>	1-10	○			○	○		○	○		○		X			
	<i>Alopias superciliosus</i>	1-10	○			○	○		○	○		○		X	X		
	<i>Alopias vulpinus</i>	1-10	●			○	○	○	○	○		○		X	X	A	
Pseudocarchariidae	<i>Pseudocarcharias kamoharai</i>	1-10				●	●							X			
Odontaspidae	<i>Carcharias taurus</i>	1-10	○			○	○		○		○	○		X	X	B;T	E
Pristiophoridae	<i>Pliotrema warreni</i>	1-10							■		Δ			X	X		
Squatinae	<i>Squatina africana</i>	<1										■		X	X		
Torpedinidae	<i>Torpedo fuscomaculata</i>	1-10							■		Δ			X	X		
	<i>Torpedo nobiliana</i>	1-10							■		Δ			X	X		
	<i>Torpedo sinuspersici</i>	1-10							■					X			
	<i>Heteronarce garmani</i>	<1							■					X	X		
	<i>Narke capensis</i>	1-10							■		Δ			X	X		
Rajidae	<i>Bathyraja smithii</i>	11-100							■		Δ			X	X		
	<i>Cruriraja spp</i>	11-100							■		Δ			X	X		

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	<i>Raja</i> spp	11-100	Δ		Δ				■		Δ			X	X		
	<i>Rostroraja alba</i>	11-100	●		●				●		Δ			X	X		
	<i>Raja caudaspinosa</i>	11-100							■		Δ			X	X		
	<i>Raja confundens</i>	1-10							■					X	X		
	<i>Raja leopardus</i>	11-100							■								
	<i>Raja miraletus</i> *	11-100	Δ						■		Δ			X	X		
	<i>Raja pullopunctata</i>	11-100							■		Δ			X	X		
	<i>Raja ravidula</i>	1-10							●		●			X	X		
	<i>Raja spinacidermis</i>	11-100							■								
	<i>Raja springeri</i>	10-100							■		Δ			X	X		
	<i>Raja straeleni</i>	201-300	Δ		Δ				■		Δ			X	X		
	<i>Raja wallacei</i>	11-100	Δ		Δ				■		Δ			X	X		U
<i>Rhinobatidae</i>	<i>Rhinobatos annulatus</i>	11-100	⊙	⊙	⊙			⊙	■		⊙			X	X		
	<i>Rhinobatos blochii</i>	1-10	○		○			○	○		○			X			V;W
	<i>Rhinobatus holcorhynchus</i>	<1							■					X	X		
	<i>Rhinobatos leucospilus</i>	1-10	●	Δ	●									X			
	<i>Rhinobatus ocellatus</i>	<1							■						X		
	<i>Rhynchobatus djiddensis</i>	<1							■					X	X		

<i>Myliobatidae</i>	<i>Aetobatus narinari</i>	1-10	Δ						■				Δ	X			
	<i>Myliobatis aquila</i>	1-10	○						□		○		Δ	X	X		
	<i>Pteromylaeus bovinus</i>	1-10	●						●		●				X		
	<i>Mobula spp</i>	<1						●	●		●			X			
	<i>Manta spp</i>	<1						●	●		●			X			
<i>Dasyatidae</i>	<i>Dasyatis brevicaudata</i>	<1	■										Δ	X	X		
	<i>Neotrygon kuhlii (Dasyatis kuhlii)</i>	1-10	●		●								Δ	X			
	<i>Dasyatis chrysonata</i>	1-10	○		○				○		○		Δ	X		X;Y	
	<i>Dasyatis violacea</i>	11-100				□	○		○					X	X		
	<i>Gymnura natalensis</i>	1-10	○		○				○		○		Δ	X			
	<i>Himantura gerrardi</i>	<1	■										Δ	X	X		
	<i>Himantura uarnak</i>	<1	■											X			
	<i>Taeniura lymma</i>	<1	■											X			
<i>Chimaeridae</i>	<i>Hydrolagus spp.</i>	<1							■							X	
<i>Rhinochimaeridae</i>	<i>Harriotta raleighana**</i>	<1							■							X	
	<i>Neoharriotta pinnata**</i>	<1							■							X	
	<i>Rhinochimaera spp</i>	<1							■							X	

<i>Callorhinchidae</i>	<i>Callorhinchus capensis</i>	801-900						⊙	■					X	X	Z	
%catch per species: Δ <1 ⊙ 1-10 ○ 11-25	● 26-50 □ 51-75 ■ 76-100	Sources of institutional data: A-Department of Agriculture, Forestry and Fisheries: Inshore Resource Research, superscripts 1: National fisheries data, 3: Research data.; B- ORI tagging data, C-KZN Sharks Board.															
A:DAFF unpublished	F:Walter and Ebert (1991)	K:Dudley and Cliff (1993)	P:Goosen and Smale (1997)	U:Walmsley-Hart (1999)	Z:Freer and Griffiths (1993b)												
B:Oceanographic Research Institute	G:Cliff and Dudley (1992)	L:Natanson and Kohler (1996)	Q:da Silva (2007)	V:Dunn (2010)													
C:KZN Sharks board	H:Smale (1991)	M:Govender et al (1991)	R:Booth and Foulis (2010)	W:Rossouw (1984)													
D:Watson and Smale (1999)	I:Bass et al (1973)	N:Jolly (2011)	S:Wintner and Cliff (1999)	X:Cowley (1990)													
E:Dudley and Simpfendorfer (2006)	J:Wintner and Cliff(1996)	O:McCord (2005)	T:Govender et al (1991)	Y:Cowley (1997)													

953 *Species currently being re-described; **Species identification remains an issue for these species however DAFF databases record both species separately
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